

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 06229 051138Z

46

ACTION EUR-25

INFO OCT-01 NEA-14 IO-14 ACDA-19 ISO-00 SSO-00 NSCE-00

USIE-00 AEC-11 CU-05 INRE-00 SCI-06 FEA-02 CIAE-00

PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 AF-10 MMS-04 SAM-01 SAJ-01 STR-08

EB-12 COME-00 TRSE-00 CIEP-03 FRB-03 OMB-01 SR-02

ORM-03 DRC-01 /206 W

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O R 051045Z OCT 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 8609

INFO ALL CSCE CAPITALS 198

AEMBASSY CAIRO 262

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT NORFOLK VA

CINCLANT

USDEL SALT TWO GENEVA

C O N F I D E N T I A L GENEVA 6229

E.O. 11652: GDS

TAGS: PFOR CSCE PARM EGEN

SUBJ: CSCE: STATE II HIGHLIGHTS-SEPTEMBER 30-OCTOBER 4

1. SUMMARY. THE WEEK WAS MARKED BY SOME RELAXATION OF
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CONFIDENTIAL

PAGE 02 GENEVA 06229 051138Z

THE PROCEDURAL RIGIDITY WHICH HAS CONSISTENTLY CHARACTERIZED

THE CSCE. THE WESTERN GROUP AGREED TO WORK SIMULTANEOUSLY, IN PARALLEL, ON FIVE HUMAN CONTACTS SUBJECTS.

USDEL JOINED ALLIED DELEGATIONS IN CALLING ON EASTERN COUNTRIES TO ACCEPT FLEXIBLE DRAFTING METHODS TO ADVANCE WORK IN BASKET III (HUMANITARIAN COOPERATION). INFORMAL AGREEMENT WAS REACHED ON A TEXT ON ACCESS TO PRINTED INFORMATION WHICH INCLUDES TWO BRACKETED PHRASES.
END SUMMARY.

2. GENERAL SITUATION--WITH WORK GENERALLY STALLED IN BASKET III AND MILITARY SUBJECTS, USDEL TOOK THE FLOOR IN COORDINATING COMMITTEE TO JOIN NATION ALLIES IN PRESSING SOVIETS TO ACCEPT MORE FLEXIBLE PROCEDURES IN BASKET III TO ALLOW DRAFTING TO MOVE AHEAD. ALLIES CALLED FOR USE OF SOME DEVICE, SUCH AS BRACKETS, TO RECORD DIFFERENCES ON DIFFICULT ISSUES, SO THAT DISCUSSION COULD PROGRESS FROM ONE SUBJECT TO ANOTHER. SUCH A PROCESS WOULD MAKE IT POSSIBLE TO HAVE A BROADER VIEW OF BASKET III AS A WHOLE, AND TO IDENTIFY POINTS ON WHICH BARGAINING CAN TAKE PLACE AT A LATER STAGE. SOVIETS RESPONDED BY SAYING THEY WERE READY TO DRAFT ON ALL BASKET III SUBJECTS AT THE SAME TIME, AND THE WEEK ENDED WITH SOME INDICATIONS OF FLEXIBILITY ON BOTH SIDES.

3. PRINCIPLES AND THEIR IMPLEMENTATION--DRAFTING ON HUMAN RIGHTS PRINCIPLE BOGGED DOWN AGAIN THIS WEEK AS SUBCOMMITTEE FAILED TO RECONCILE DIVERSITY OF VIEWS ON THREE SENTENCES PROPOSED BY: YUGOSLAVIA, ON MINORITIES; SWITZERLAND, BARRING REPRISALS VIOLATING HUMAN RIGHTS; AND HOLY SEE, ON RELIGION. AGREEMENT WAS SOMEWHAT CLOSER ON LATTER. TO SPEED PROGRESS ON MINORITIES, SUBCOMMITTEE FOR FIRST TIME SET UP AN INFORMAL WORKING GROUP. AMID REPORTS OF A POSSIBLE SWISS-SOVIET DEAL ON COMPULSORY JURISDICTION ISSUE, SPECIAL WORKING BODY ON IMPLEMENTATION BEGAN DRAFTING PREAMBLE OF POST CONFERENCE MANDATE TO CONTINUE STUDY OF SWISS PROPOSAL FOR A SYSTEM FOR PEACEFUL, SETTLEMENT OF DISPUTES. ONE PREAMBULAR SENTENCE WAS REGISTERED. AGREEMENT TO DRAFT PREAMBLE WAS INTERPRETED AMONG SOME WESTERN DELEGATES AS A POSSIBLE SIGNAL THAT SOVIETS WOULD ACCEPT A SEPARATE DOCUMENT ON IMPLEMENTATION.
CONFIDENTIAL

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PAGE 03 GENEVA 06229 051138Z

4. MILITARY SECURITY--SUBCOMMITTEE HELD TWO INFORMAL MEETINGS ON OTHER (NON-CBM) ASPECTS OF MILITARY SECURITY AND ONE FORMAL MEETING WHICH QUICKLY ADJOURNED WITHOUT DISCUSSION. FAILURE TO MAKE ANY REAL HEADWAY IN INFORMAL SESSIONS PROMPTED AUSTRIAN DELEGATE TO HOST AN INFORMAL MINI DRAFTING GROUP AND THIS ALSO FAILED TO PRODUCE ANY SIGNIFICANT RESULTS. THUS ANOTHER WEEK HAS PASSED WITHOUT ANY FURTHER

DISCUSSION OF CONFIDENCE BUILDING MEASURES.

5. ECONOMICS, SCIENCE/TECHNOLOGY--FULL COMMITTEE HAD A LENGTHY DISCUSSION OF HUNGARIAN PROPOSAL CONCERNING THE ROLE OF BILATERAL AND MULTILATERAL AGREEMENTS IN THE IMPLEMENTATION OF CONFERENCE RECOMMENDATIONS. WESTERN COUNTRIES INSISTED THAT THE TEXT RECOGNIZE THE ROLE OF AUTONOMOUS ACTION IN IMPLEMENTING MANY OF THE TEXTS. NO AGREEMENT WAS REACHED AND THE MATTER WAS DEFERRED. EC-NINE ANNOUNCED AT NATO CAUCUS THAT THEY WOULD SOON CIRCULATE REVISED DRAFTS OF KEY PARAGRAPHS ON OBSTACLES TO TRADE, INCLUDING MFN, FOR LATER SUBMISSION TO SUBCOMMITTEE ON COMMERCIAL EXCHANGES. IN SUBCOMMITTEE ITSELF, THE EAST DROPPED AT LEAST FOR THE TIME BEING ITS EFFORT TO GET A TEXT AGREED CONCERNING CREDITS ON FAVORABLE TERMS. THE SUBCOMMITTEE WORKED OUT A TEXT ON THE IMPORTANCE OF MONETARY AND FINANCIAL QUESTIONS FOR TRADE. SUBCOMMITTEE ON INDUSTRIAL COOPERATION REGISTERED TEXTS ON DIRECT CONTACTS AMONG PERSONNEL ENGAGED IN COOPERATION PROJECTS AND ON ARBITRATION AND ASKED THE SECRETARIAT TO COMPILE A DOCUMENT COMBINING THE VARIOUS TEXTS ADOPTED ON PROJECTS OF COMMON INTEREST. SUBCOMMITTEES ON SCIENCE/TECHNOLOGY AND OTHER ECONOMIC AREAS DID NOT MEET.

6. HUMANITARIAN COOPERATION--SUBCOMMITTEE ON HUMAN CONTACTS MADE NO SUBSTANTIVE PROGRESS BUT ADOPTED NEW WORKING PROCEDURES WHICH OFFER POSSIBILITIES OF PROGRESS IN THE WEEKS TO COME. UNDER THESE PROCEDURES, DRAFTING WILL PROCEED SIMULTANEOUSLY, IN PARALLEL, ON FIVE SUBJECTS: FAMILY REUNIFICATION, MARRIAGE, TRAVEL, AND INTRODUCTORY TEXT, AND A SENTENCE TO COVER THE SOVIET-DESIRED PHRASE ON "MUTUALLY ACCEPTABLE CONDITIONS". THIS COMPROMISE ARRANGEMENT WILL PERMIT WORK ON SPECIFICS TO ADVANCE AT SAME TIME AS CONSIDERATION IS GIVEN TO THE CAVEAT PROPOSED BY THE SOVIETS.

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PAGE 04 GENEVA 06229 051138Z

THE HEAVY WORKING SCHEDULES PLANNED FOR NEXT WEEK WILL DETERMINE THE EFFECTIVENESS OF THE NEW PROCEDURES.

7. INFORMATION SUBCOMMITTEE CAME TO INFORMAL AGREEMENT ON A TEXT ON ACCESS TO PRINTED INFORMATION, WHICH HAS BEEN UNDER CONSIDERATION FOR 29 WEEKS. THUS A COMPROMISE TEXT WAS TABLED WHICH WILL PRESUMABLY BE REGISTERED AFTER DELEGATIONS HAVE TIME TO REVIEW CONTENTS AND TRANSLATIONS. AGREEMENT WAS REACHED BY BRACKETING THE TWO PHRASES DESCRIBING WHO WILL HAVE ACCESS AND LEAVING THE PROBLEM FOR SOLUTION AT A LATER DATE. THE TEXT WAS AGREED WITH RESERVATIONS BY WESTERN DELEGATIONS AND SOME ENTHUSIASM SOVIETS. SUBCOMMITTEE ON CULTURE AGREED INFORMALLY ON ONE-SENTENCE TEXT CONCERNING ACCESS BY SPECIALIST TO ARCHIVAL MATERIALS, BUT WAS TEMPORARILY STYMIED BY INTER-

GERMAN DIFFERENCES OVER PROPOSED REFERENCE IN SUBSEQUENT SECTION TO "CULTURE OF PEOPLES". SUBCOMMITTEE ON EDUCATION POSTPONED EFFORTS TO RESOLVE EAST-WEST DIFFERENCES OVER INTRODUCTORY LANGUAGE AND BEGAN INFORMAL DRAFTING OF TEXT ON LANGUAGE TEACHING.

8. FOLLOW-UP--EFFORT TO ORGANIZE DRAFTING WORK CONTINUED, WITH DANISH AND CZECH DELEGATIONS CONTRIBUTING ALTERNATIVE LISTS OF ELEMENTS WHICH SHOULD BE INCLUDED IN THE PREAMBLE TO A CONFERENCE RESOLUTION ON GENERAL FOLLOW-UP.

9. COMMENT: THE VIRTUAL BLOCKAGE OF WORK IN THE KEY AREAS OF MILITARY SECURITY AND BASKET III CONTRASTED SHARPLY THIS WEEK WITH THE GENERAL ATMOSPHERE OF GOOD WILL, AND THE PREVAILING DESIRE TO MOVE POSITIVELY TOWARD THE CONCLUSION OF STAGE II. WITH THE POSSIBLE COMPLETION OF BASKET II (ECONOMICS) NOW IN SIGHT, WESTERN AND NEUTRAL DELEGATIONS WERE ANXIOUS TO MOVE FORWARD ON OTHER SUBJECTS AS WELL. THE AGREEMENT TO DRAFT IN PARALLEL ON FIVE HUMAN CONTACTS SUBJECTS WAS AN INDICATION OF THIS DESIRE, SINCE IT WAS A LONG STEP TOWARD THE SOVIET CONCEPT OF DRAFTING ON ALL BASKET III ISSUES AT THE SAME TIME.

10. THE DESIRE TO MOVE AHEAD, COUPLED WITH THE GENERAL FRUSTRATION WITH THE PRESENT PACE OF PROGRESS, SET THE STAGE FOR THE NEUTRALS, WHO ARE NOW QUIETLY THINKING ABOUT CONFIDENTIAL

CONFIDENTIAL

PAGE 05 GENEVA 06229 051138Z

A SERIES OF PACKAGE DEALS FOR USE IN BASKET III AND THE MILITARY AREA. THE FIVE-TRACK DRAFTING ARRANGEMENT IN HUMAN CONTACTS MADE THIS SUBJECT THE MOST LIKELY CANDIDATE FOR AN EARLY PACKAGE DEAL, AND AT WEEK'S END ALL SIDES WERE CAUTIOUSLY RECEPTIVE TO SUCH A POSSIBILITY, WHEN THE TIME IS RIGHT. END COMMENT. ABRAMS

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